

# Calendar No. 5

108TH CONGRESS  
1ST SESSION

# S. 228

To amend title 18, United States Code, to limit the misuse of social security numbers, to establish criminal penalties for such misuse, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

JANUARY 28, 2003

Mrs. FEINSTEIN (for herself, Mr. GREGG, and Mr. LEAHY) introduced the following bill; which was read the first time

JANUARY 29, 2003

Read the second time and placed on the calendar

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## A BILL

To amend title 18, United States Code, to limit the misuse of social security numbers, to establish criminal penalties for such misuse, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

### 3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Social Security Number Misuse Prevention Act”.

1 (b) TABLE OF CONTENTS.—The table of contents of  
 2 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings.
- Sec. 3. Prohibition of the display, sale, or purchase of social security numbers.
- Sec. 4. Application of prohibition of the display, sale, or purchase of social security numbers to public records.
- Sec. 5. Rulemaking authority of the Attorney General.
- Sec. 6. Treatment of social security numbers on government documents.
- Sec. 7. Limits on personal disclosure of a social security number for consumer transactions.
- Sec. 8. Extension of civil monetary penalties for misuse of a social security number.
- Sec. 9. Criminal penalties for the misuse of a social security number.
- Sec. 10. Civil actions and civil penalties.
- Sec. 11. Federal injunctive authority.

3 **SEC. 2. FINDINGS.**

4 Congress makes the following findings:

5 (1) The inappropriate display, sale, or purchase  
 6 of social security numbers has contributed to a  
 7 growing range of illegal activities, including fraud,  
 8 identity theft, and, in some cases, stalking and other  
 9 violent crimes.

10 (2) While financial institutions, health care pro-  
 11 viders, and other entities have often used social se-  
 12 curity numbers to confirm the identity of an indi-  
 13 vidual, the general display to the public, sale, or pur-  
 14 chase of these numbers has been used to commit  
 15 crimes, and also can result in serious invasions of in-  
 16 dividual privacy.

17 (3) The Federal Government requires virtually  
 18 every individual in the United States to obtain and  
 19 maintain a social security number in order to pay

1        taxes, to qualify for social security benefits, or to  
2        seek employment. An unintended consequence of  
3        these requirements is that social security numbers  
4        have become one of the tools that can be used to fa-  
5        cilitate crime, fraud, and invasions of the privacy of  
6        the individuals to whom the numbers are assigned.  
7        Because the Federal Government created and main-  
8        tains this system, and because the Federal Govern-  
9        ment does not permit individuals to exempt them-  
10       selves from those requirements, it is appropriate for  
11       the Federal Government to take steps to stem the  
12       abuse of social security numbers.

13            (4) The display, sale, or purchase of social secu-  
14       rity numbers in no way facilitates uninhibited, ro-  
15       bust, and wide-open public debate, and restrictions  
16       on such display, sale, or purchase would not affect  
17       public debate.

18            (5) No one should seek to profit from the dis-  
19       play, sale, or purchase of social security numbers in  
20       circumstances that create a substantial risk of phys-  
21       ical, emotional, or financial harm to the individuals  
22       to whom those numbers are assigned.

23            (6) Consequently, this Act provides each indi-  
24       vidual that has been assigned a social security num-  
25       ber some degree of protection from the display, sale,

1 and purchase of that number in any circumstance  
 2 that might facilitate unlawful conduct.

3 **SEC. 3. PROHIBITION OF THE DISPLAY, SALE, OR PUR-**  
 4 **CHASE OF SOCIAL SECURITY NUMBERS.**

5 (a) PROHIBITION.—

6 (1) IN GENERAL.—Chapter 47 of title 18,  
 7 United States Code, is amended by inserting after  
 8 section 1028 the following:

9 **“§ 1028A. Prohibition of the display, sale, or purchase**  
 10 **of social security numbers**

11 “(a) DEFINITIONS.—In this section:

12 “(1) DISPLAY.—The term ‘display’ means to in-  
 13 tentiously communicate or otherwise make available  
 14 (on the Internet or in any other manner) to the gen-  
 15 eral public an individual’s social security number.

16 “(2) PERSON.—The term ‘person’ means any  
 17 individual, partnership, corporation, trust, estate, co-  
 18 operative, association, or any other entity.

19 “(3) PURCHASE.—The term ‘purchase’ means  
 20 providing directly or indirectly, anything of value in  
 21 exchange for a social security number.

22 “(4) SALE.—The term ‘sale’ means obtaining,  
 23 directly or indirectly, anything of value in exchange  
 24 for a social security number.

1           “(5) STATE.—The term ‘State’ means any  
2       State of the United States, the District of Columbia,  
3       Puerto Rico, the Northern Mariana Islands, the  
4       United States Virgin Islands, Guam, American  
5       Samoa, and any territory or possession of the  
6       United States.

7           “(b) LIMITATION ON DISPLAY.—Except as provided  
8       in section 1028B, no person may display any individual’s  
9       social security number to the general public without the  
10      affirmatively expressed consent of the individual.

11          “(c) LIMITATION ON SALE OR PURCHASE.—Except  
12      as otherwise provided in this section, no person may sell  
13      or purchase any individual’s social security number with-  
14      out the affirmatively expressed consent of the individual.

15          “(d) PREREQUISITES FOR CONSENT.—In order for  
16      consent to exist under subsection (b) or (c), the person  
17      displaying or seeking to display, selling or attempting to  
18      sell, or purchasing or attempting to purchase, an individ-  
19      ual’s social security number shall—

20           “(1) inform the individual of the general pur-  
21      pose for which the number will be used, the types of  
22      persons to whom the number may be available, and  
23      the scope of transactions permitted by the consent;  
24      and

1           “(2) obtain the affirmatively expressed consent  
2           (electronically or in writing) of the individual.

3           “(e) EXCEPTIONS.—Nothing in this section shall be  
4 construed to prohibit or limit the display, sale, or purchase  
5 of a social security number—

6           “(1) required, authorized, or excepted under  
7 any Federal law;

8           “(2) for a public health purpose, including the  
9 protection of the health or safety of an individual in  
10 an emergency situation;

11           “(3) for a national security purpose;

12           “(4) for a law enforcement purpose, including  
13 the investigation of fraud and the enforcement of a  
14 child support obligation;

15           “(5) if the display, sale, or purchase of the  
16 number is for a use occurring as a result of an inter-  
17 action between businesses, governments, or business  
18 and government (regardless of which entity initiates  
19 the interaction), including, but not limited to—

20           “(A) the prevention of fraud (including  
21 fraud in protecting an employee’s right to em-  
22 ployment benefits);

23           “(B) the facilitation of credit checks or the  
24 facilitation of background checks of employees,  
25 prospective employees, or volunteers;

1           “(C) the retrieval of other information  
2           from other businesses, commercial enterprises,  
3           government entities, or private nonprofit orga-  
4           nizations; or

5           “(D) when the transmission of the number  
6           is incidental to, and in the course of, the sale,  
7           lease, franchising, or merger of all, or a portion  
8           of, a business;

9           “(6) if the transfer of such a number is part of  
10          a data matching program involving a Federal, State,  
11          or local agency; or

12          “(7) if such number is required to be submitted  
13          as part of the process for applying for any type of  
14          Federal, State, or local government benefit or pro-  
15          gram;

16          except that, nothing in this subsection shall be construed  
17          as permitting a professional or commercial user to display  
18          or sell a social security number to the general public.

19          “(f) LIMITATION.—Nothing in this section shall pro-  
20          hibit or limit the display, sale, or purchase of social secu-  
21          rity numbers as permitted under title V of the Gramm-  
22          Leach-Bliley Act, or for the purpose of affiliate sharing  
23          as permitted under the Fair Credit Reporting Act, except  
24          that no entity regulated under such Acts may make social  
25          security numbers available to the general public, as may

1 be determined by the appropriate regulators under such  
 2 Acts. For purposes of this subsection, the general public  
 3 shall not include affiliates or unaffiliated third-party busi-  
 4 ness entities as may be defined by the appropriate regu-  
 5 lators.”.

6 (2) CONFORMING AMENDMENT.—The chapter  
 7 analysis for chapter 47 of title 18, United States  
 8 Code, is amended by inserting after the item relating  
 9 to section 1028 the following:

“1028A. Prohibition of the display, sale, or purchase of social security num-  
 bers.”.

10 (b) STUDY; REPORT.—

11 (1) IN GENERAL.—The Attorney General shall  
 12 conduct a study and prepare a report on all of the  
 13 uses of social security numbers permitted, required,  
 14 authorized, or excepted under any Federal law. The  
 15 report shall include a detailed description of the uses  
 16 allowed as of the date of enactment of this Act and  
 17 shall evaluate whether such uses should be continued  
 18 or discontinued by appropriate legislative action.

19 (2) REPORT.—Not later than 1 year after the  
 20 date of enactment of this Act, the Attorney General  
 21 shall report to Congress findings under this sub-  
 22 section. The report shall include such recommenda-  
 23 tions for legislation based on criteria the Attorney  
 24 General determines to be appropriate.



1 (c) EFFECTIVE DATE.—The amendments made by  
 2 this section shall take effect on the date that is 30 days  
 3 after the date on which the final regulations promulgated  
 4 under section 5 are published in the Federal Register.

5 **SEC. 4. APPLICATION OF PROHIBITION OF THE DISPLAY,**  
 6 **SALE, OR PURCHASE OF SOCIAL SECURITY**  
 7 **NUMBERS TO PUBLIC RECORDS.**

8 (a) PUBLIC RECORDS EXCEPTION.—

9 (1) IN GENERAL.—Chapter 47 of title 18,  
 10 United States Code (as amended by section 3(a)(1)),  
 11 is amended by inserting after section 1028A the fol-  
 12 lowing:

13 **“§ 1028B. Display, sale, or purchase of public records**  
 14 **containing social security numbers**

15 “(a) DEFINITION.—In this section, the term ‘public  
 16 record’ means any governmental record that is made avail-  
 17 able to the general public.

18 “(b) IN GENERAL.—Except as provided in sub-  
 19 sections (c), (d), and (e), section 1028A shall not apply  
 20 to a public record.

21 “(c) PUBLIC RECORDS ON THE INTERNET OR IN AN  
 22 ELECTRONIC MEDIUM.—

23 “(1) IN GENERAL.—Section 1028A shall apply  
 24 to any public record first posted onto the Internet  
 25 or provided in an electronic medium by, or on behalf

1 of a government entity after the date of enactment  
2 of this section, except as limited by the Attorney  
3 General in accordance with paragraph (2).

4 “(2) EXCEPTION FOR GOVERNMENT ENTITIES  
5 ALREADY PLACING PUBLIC RECORDS ON THE INTER-  
6 NET OR IN ELECTRONIC FORM.—Not later than 60  
7 days after the date of enactment of this section, the  
8 Attorney General shall issue regulations regarding  
9 the applicability of section 1028A to any record of  
10 a category of public records first posted onto the  
11 Internet or provided in an electronic medium by, or  
12 on behalf of a government entity prior to the date  
13 of enactment of this section. The regulations will de-  
14 termine which individual records within categories of  
15 records of these government entities, if any, may  
16 continue to be posted on the Internet or in electronic  
17 form after the effective date of this section. In pro-  
18 mulgating these regulations, the Attorney General  
19 may include in the regulations a set of procedures  
20 for implementing the regulations and shall consider  
21 the following:

22 “(A) The cost and availability of tech-  
23 nology available to a governmental entity to re-  
24 daet social security numbers from public

1 records first provided in electronic form after  
2 the effective date of this section.

3 “(B) The cost or burden to the general  
4 public, businesses, commercial enterprises, non-  
5 profit organizations, and to Federal, State, and  
6 local governments of complying with section  
7 1028A with respect to such records.

8 “(C) The benefit to the general public,  
9 businesses, commercial enterprises, non-profit  
10 organizations, and to Federal, State, and local  
11 governments if the Attorney General were to  
12 determine that section 1028A should apply to  
13 such records.

14 Nothing in the regulation shall permit a public enti-  
15 ty to post a category of public records on the Inter-  
16 net or in electronic form after the effective date of  
17 this section if such category had not been placed on  
18 the Internet or in electronic form prior to such effec-  
19 tive date.

20 “(d) HARVESTED SOCIAL SECURITY NUMBERS.—  
21 Section 1028A shall apply to any public record of a gov-  
22 ernment entity which contains social security numbers ex-  
23 tracted from other public records for the purpose of dis-  
24 playing or selling such numbers to the general public.

1       “(e) ATTORNEY GENERAL RULEMAKING ON PAPER  
2 RECORDS.—

3               “(1) IN GENERAL.—Not later than 60 days  
4 after the date of enactment of this section, the At-  
5 torney General shall determine the feasibility and  
6 advisability of applying section 1028A to the records  
7 listed in paragraph (2) when they appear on paper  
8 or on another nonelectronic medium. If the Attorney  
9 General deems it appropriate, the Attorney General  
10 may issue regulations applying section 1028A to  
11 such records.

12               “(2) LIST OF PAPER AND OTHER NONELEC-  
13 TRONIC RECORDS.—The records listed in this para-  
14 graph are as follows:

15                       “(A) Professional or occupational licenses.

16                       “(B) Marriage licenses.

17                       “(C) Birth certificates.

18                       “(D) Death certificates.

19                       “(E) Other short public documents that  
20 display a social security number in a routine  
21 and consistent manner on the face of the docu-  
22 ment.

23               “(3) CRITERIA FOR ATTORNEY GENERAL RE-  
24 VIEW.—In determining whether section 1028A

1       should apply to the records listed in paragraph (2),  
 2       the Attorney General shall consider the following:

3               “(A) The cost or burden to the general  
 4               public, businesses, commercial enterprises, non-  
 5               profit organizations, and to Federal, State, and  
 6               local governments of complying with section  
 7               1028A.

8               “(B) The benefit to the general public,  
 9               businesses, commercial enterprises, non-profit  
 10              organizations, and to Federal, State, and local  
 11              governments if the Attorney General were to  
 12              determine that section 1028A should apply to  
 13              such records.”.

14              (2) CONFORMING AMENDMENT.—The chapter  
 15              analysis for chapter 47 of title 18, United States  
 16              Code (as amended by section 3(a)(2)), is amended  
 17              by inserting after the item relating to section 1028A  
 18              the following:

“1028B. Display, sale, or purchase of public records containing social security  
 numbers.”.

19              (b) STUDY AND REPORT ON SOCIAL SECURITY NUM-  
 20              BERS IN PUBLIC RECORDS.—

21              (1) STUDY.—The Comptroller General of the  
 22              United States shall conduct a study and prepare a  
 23              report on social security numbers in public records.  
 24              In developing the report, the Comptroller General

1 shall consult with the Administrative Office of the  
2 United States Courts, State and local governments  
3 that store, maintain, or disseminate public records,  
4 and other stakeholders, including members of the  
5 private sector who routinely use public records that  
6 contain social security numbers.

7 (2) REPORT.—Not later than 1 year after the  
8 date of enactment of this Act, the Comptroller Gen-  
9 eral of the United States shall submit to Congress  
10 a report on the study conducted under paragraph  
11 (1). The report shall include a detailed description  
12 of the activities and results of the study and rec-  
13 ommendations for such legislative action as the  
14 Comptroller General considers appropriate. The re-  
15 port, at a minimum, shall include—

16 (A) a review of the uses of social security  
17 numbers in non-federal public records;

18 (B) a review of the manner in which public  
19 records are stored (with separate reviews for  
20 both paper records and electronic records);

21 (C) a review of the advantages or utility of  
22 public records that contain social security num-  
23 bers, including the utility for law enforcement,  
24 and for the promotion of homeland security;

1 (D) a review of the disadvantages or draw-  
2 backs of public records that contain social secu-  
3 rity numbers, including criminal activity, com-  
4 promised personal privacy, or threats to home-  
5 land security;

6 (E) the costs and benefits for State and  
7 local governments of removing social security  
8 numbers from public records, including a review  
9 of current technologies and procedures for re-  
10 moving social security numbers from public  
11 records; and

12 (F) an assessment of the benefits and  
13 costs to businesses, their customers, and the  
14 general public of prohibiting the display of so-  
15 cial security numbers on public records (with  
16 separate assessments for both paper records  
17 and electronic records).

18 (c) EFFECTIVE DATE.—The prohibition with respect  
19 to electronic versions of new classes of public records  
20 under section 1028B(b) of title 18, United States Code  
21 (as added by subsection (a)(1)) shall not take effect until  
22 the date that is 60 days after the date of enactment of  
23 this Act.

1 **SEC. 5. RULEMAKING AUTHORITY OF THE ATTORNEY GEN-**  
2 **ERAL.**

3 (a) IN GENERAL.—Except as provided in subsection  
4 (b), the Attorney General may prescribe such rules and  
5 regulations as the Attorney General deems necessary to  
6 carry out the provisions of section 1028A(e)(5) of title 18,  
7 United States Code (as added by section 3(a)(1)).

8 (b) DISPLAY, SALE, OR PURCHASE RULEMAKING  
9 WITH RESPECT TO INTERACTIONS BETWEEN BUSI-  
10 NESSES, GOVERNMENTS, OR BUSINESS AND GOVERN-  
11 MENT.—

12 (1) IN GENERAL.—Not later than 1 year after  
13 the date of enactment of this Act, the Attorney Gen-  
14 eral, in consultation with the Commissioner of Social  
15 Security, the Chairman of the Federal Trade Com-  
16 mission, and such other heads of Federal agencies as  
17 the Attorney General determines appropriate, shall  
18 conduct such rulemaking procedures in accordance  
19 with subchapter II of chapter 5 of title 5, United  
20 States Code, as are necessary to promulgate regula-  
21 tions to implement and clarify the uses occurring as  
22 a result of an interaction between businesses, gov-  
23 ernments, or business and government (regardless of  
24 which entity initiates the interaction) permitted  
25 under section 1028A(e)(5) of title 18, United States  
26 Code (as added by section 3(a)(1)).



1           (2) FACTORS TO BE CONSIDERED.—In promul-  
2           gating the regulations required under paragraph (1),  
3           the Attorney General shall, at a minimum, consider  
4           the following:

5                   (A) The benefit to a particular business, to  
6                   customers of the business, and to the general  
7                   public of the display, sale, or purchase of an in-  
8                   dividual's social security number.

9                   (B) The costs that businesses, customers  
10                  of businesses, and the general public may incur  
11                  as a result of prohibitions on the display, sale,  
12                  or purchase of social security numbers.

13                  (C) The risk that a particular business  
14                  practice will promote the use of a social security  
15                  number to commit fraud, deception, or crime.

16                  (D) The presence of adequate safeguards  
17                  and procedures to prevent—

18                          (i) misuse of social security numbers  
19                          by employees within a business; and

20                          (ii) misappropriation of social security  
21                          numbers by the general public, while per-  
22                          mitting internal business uses of such  
23                          numbers.

24                  (E) The presence of procedures to prevent  
25                  identity thieves, stalkers, and other individuals

1           with ill intent from posing as legitimate busi-  
 2           nesses to obtain social security numbers.

3   **SEC. 6. TREATMENT OF SOCIAL SECURITY NUMBERS ON**  
 4           **GOVERNMENT DOCUMENTS.**

5           (a) PROHIBITION OF USE OF SOCIAL SECURITY AC-  
 6   COUNT NUMBERS ON CHECKS ISSUED FOR PAYMENT BY  
 7   GOVERNMENTAL AGENCIES.—

8           (1) IN GENERAL.—Section 205(c)(2)(C) of the  
 9   Social Security Act (42 U.S.C. 405(c)(2)(C)) is  
 10   amended by adding at the end the following:

11       “(x) No Federal, State, or local agency may display  
 12   the social security account number of any individual, or  
 13   any derivative of such number, on any check issued for  
 14   any payment by the Federal, State, or local agency.”.

15           (2) EFFECTIVE DATE.—The amendment made  
 16   by this subsection shall apply with respect to viola-  
 17   tions of section 205(c)(2)(C)(x) of the Social Secu-  
 18   rity Act (42 U.S.C. 405(c)(2)(C)(x)), as added by  
 19   paragraph (1), occurring after the date that is 3  
 20   years after the date of enactment of this Act.

21           (b) PROHIBITION OF APPEARANCE OF SOCIAL SECU-  
 22   RITY ACCOUNT NUMBERS ON DRIVER’S LICENSES OR  
 23   MOTOR VEHICLE REGISTRATION.—

1           (1) IN GENERAL.—Section 205(c)(2)(C)(vi) of  
 2           the Social Security Act (42 U.S.C. 405(c)(2)(C)(vi))  
 3           is amended—

4                     (A) by inserting “(I)” after “(vi)”; and

5                     (B) by adding at the end the following:

6           “(II)(aa) An agency of a State (or political subdivi-  
 7           sion thereof), in the administration of any driver’s license  
 8           or motor vehicle registration law within its jurisdiction,  
 9           may not display the social security account numbers  
 10          issued by the Commissioner of Social Security, or any de-  
 11          rivative of such numbers, on the face of any driver’s li-  
 12          cense or motor vehicle registration or any other document  
 13          issued by such State (or political subdivision thereof) to  
 14          an individual for purposes of identification of such indi-  
 15          vidual.

16          “(bb) Nothing in this subclause shall be construed  
 17          as precluding an agency of a State (or political subdivision  
 18          thereof), in the administration of any driver’s license or  
 19          motor vehicle registration law within its jurisdiction, from  
 20          using a social security account number for an internal use  
 21          or to link with the database of an agency of another State  
 22          that is responsible for the administration of any driver’s  
 23          license or motor vehicle registration law.”.

24           (2) EFFECTIVE DATE.—The amendments made  
 25          by this subsection shall apply with respect to li-

1       censes, registrations, and other documents issued or  
 2       reissued after the date that is 1 year after the date  
 3       of enactment of this Act.

4       (c) PROHIBITION OF INMATE ACCESS TO SOCIAL SE-  
 5       CURITY ACCOUNT NUMBERS.—

6               (1) IN GENERAL.—Section 205(c)(2)(C) of the  
 7       Social Security Act (42 U.S.C. 405(c)(2)(C)) (as  
 8       amended by subsection (b)) is amended by adding at  
 9       the end the following:

10       “(xi) No Federal, State, or local agency may employ,  
 11       or enter into a contract for the use or employment of, pris-  
 12       oners in any capacity that would allow such prisoners ac-  
 13       cess to the social security account numbers of other indi-  
 14       viduals. For purposes of this clause, the term ‘prisoner’  
 15       means an individual confined in a jail, prison, or other  
 16       penal institution or correctional facility pursuant to such  
 17       individual’s conviction of a criminal offense.”.

18               (2) EFFECTIVE DATE.—The amendment made  
 19       by this subsection shall apply with respect to em-  
 20       ployment of prisoners, or entry into contract with  
 21       prisoners, after the date that is 1 year after the date  
 22       of enactment of this Act.

1 **SEC. 7. LIMITS ON PERSONAL DISCLOSURE OF A SOCIAL**  
 2 **SECURITY NUMBER FOR CONSUMER TRANS-**  
 3 **ACTIONS.**

4 (a) IN GENERAL.—Part A of title XI of the Social  
 5 Security Act (42 U.S.C. 1301 et seq.) is amended by add-  
 6 ing at the end the following:

7 **“SEC. 1150A. LIMITS ON PERSONAL DISCLOSURE OF A SO-**  
 8 **CIAL SECURITY NUMBER FOR CONSUMER**  
 9 **TRANSACTIONS.**

10 “(a) IN GENERAL.—A commercial entity may not re-  
 11 quire an individual to provide the individual’s social secu-  
 12 rity number when purchasing a commercial good or service  
 13 or deny an individual the good or service for refusing to  
 14 provide that number except—

15 “(1) for any purpose relating to—

16 “(A) obtaining a consumer report for any  
 17 purpose permitted under the Fair Credit Re-  
 18 porting Act;

19 “(B) a background check of the individual  
 20 conducted by a landlord, lessor, employer, vol-  
 21 untary service agency, or other entity as deter-  
 22 mined by the Attorney General;

23 “(C) law enforcement; or

24 “(D) a Federal, State, or local law require-  
 25 ment; or

1           “(2) if the social security number is necessary  
 2           to verify the identity of the consumer to effect, ad-  
 3           minister, or enforce the specific transaction re-  
 4           quested or authorized by the consumer, or to prevent  
 5           fraud.

6           “(b) APPLICATION OF CIVIL MONEY PENALTIES.—  
 7           A violation of this section shall be deemed to be a violation  
 8           of section 1129(a)(3)(F).

9           “(c) APPLICATION OF CRIMINAL PENALTIES.—A vio-  
 10          lation of this section shall be deemed to be a violation of  
 11          section 208(a)(8).

12          “(d) LIMITATION ON CLASS ACTIONS.—No class ac-  
 13          tion alleging a violation of this section shall be maintained  
 14          under this section by an individual or any private party  
 15          in Federal or State court.

16          “(e) STATE ATTORNEY GENERAL ENFORCEMENT.—

17                 “(1) IN GENERAL.—

18                         “(A) CIVIL ACTIONS.—In any case in  
 19                         which the attorney general of a State has rea-  
 20                         son to believe that an interest of the residents  
 21                         of that State has been or is threatened or ad-  
 22                         versely affected by the engagement of any per-  
 23                         son in a practice that is prohibited under this  
 24                         section, the State, as *parens patriae*, may bring  
 25                         a civil action on behalf of the residents of the

State in a district court of the United States of appropriate jurisdiction to—

“(i) enjoin that practice;

“(ii) enforce compliance with such section;

“(iii) obtain damages, restitution, or other compensation on behalf of residents of the State; or

“(iv) obtain such other relief as the court may consider appropriate.

“(B) NOTICE.—

“(i) IN GENERAL.—Before filing an action under subparagraph (A), the attorney general of the State involved shall provide to the Attorney General—

“(I) written notice of the action;

and

“(II) a copy of the complaint for the action.

“(ii) EXEMPTION.—

“(I) IN GENERAL.—Clause (i) shall not apply with respect to the filing of an action by an attorney general of a State under this subsection, if the State attorney general deter-

1 mines that it is not feasible to provide  
2 the notice described in such subpara-  
3 graph before the filing of the action.

4 “(II) NOTIFICATION.—With re-  
5 spect to an action described in sub-  
6 clause (I), the attorney general of a  
7 State shall provide notice and a copy  
8 of the complaint to the Attorney Gen-  
9 eral at the same time as the State at-  
10 torney general files the action.

11 “(2) INTERVENTION.—

12 “(A) IN GENERAL.—On receiving notice  
13 under paragraph (1)(B), the Attorney General  
14 shall have the right to intervene in the action  
15 that is the subject of the notice.

16 “(B) EFFECT OF INTERVENTION.—If the  
17 Attorney General intervenes in the action under  
18 paragraph (1), the Attorney General shall have  
19 the right to be heard with respect to any matter  
20 that arises in that action.

21 “(3) CONSTRUCTION.—For purposes of bring-  
22 ing any civil action under paragraph (1), nothing in  
23 this section shall be construed to prevent an attor-  
24 ney general of a State from exercising the powers



1 conferred on such attorney general by the laws of  
2 that State to—

3 “(A) conduct investigations;

4 “(B) administer oaths or affirmations; or

5 “(C) compel the attendance of witnesses or  
6 the production of documentary and other evi-  
7 dence.

8 “(4) ACTIONS BY THE ATTORNEY GENERAL OF  
9 THE UNITED STATES.—In any case in which an ac-  
10 tion is instituted by or on behalf of the Attorney  
11 General for violation of a practice that is prohibited  
12 under this section, no State may, during the pend-  
13 ency of that action, institute an action under para-  
14 graph (1) against any defendant named in the com-  
15 plaint in that action for violation of that practice.

16 “(5) VENUE; SERVICE OF PROCESS.—

17 “(A) VENUE.—Any action brought under  
18 paragraph (1) may be brought in the district  
19 court of the United States that meets applicable  
20 requirements relating to venue under section  
21 1391 of title 28, United States Code.

22 “(B) SERVICE OF PROCESS.—In an action  
23 brought under paragraph (1), process may be  
24 served in any district in which the defendant—

25 “(i) is an inhabitant; or

1 “(ii) may be found.

2 “(f) SUNSET.—This section shall not apply on or  
3 after the date that is 6 years after the effective date of  
4 this section.”.

5 (b) EVALUATION AND REPORT.—Not later than the  
6 date that is 6 years and 6 months after the date of enact-  
7 ment of this Act, the Attorney General, in consultation  
8 with the chairman of the Federal Trade Commission, shall  
9 issue a report evaluating the effectiveness and efficiency  
10 of section 1150A of the Social Security Act (as added by  
11 subsection (a)) and shall make recommendations to Con-  
12 gress as to any legislative action determined to be nec-  
13 essary or advisable with respect to such section, including  
14 a recommendation regarding whether to reauthorize such  
15 section.

16 (c) EFFECTIVE DATE.—The amendment made by  
17 subsection (a) shall apply to requests to provide a social  
18 security number occurring after the date that is 1 year  
19 after the date of enactment of this Act.

20 **SEC. 8. EXTENSION OF CIVIL MONETARY PENALTIES FOR**  
21 **MISUSE OF A SOCIAL SECURITY NUMBER.**

22 (a) TREATMENT OF WITHHOLDING OF MATERIAL  
23 FACTS.—

1           (1) CIVIL PENALTIES.—The first sentence of  
2           section 1129(a)(1) of the Social Security Act (42  
3           U.S.C. 1320a–8(a)(1)) is amended—

4                   (A) by striking “who” and inserting  
5           “who—”;

6                   (B) by striking “makes” and all that fol-  
7           lows through “shall be subject to” and inserting  
8           the following:

9           “(A) makes, or causes to be made, a statement  
10          or representation of a material fact, for use in deter-  
11          mining any initial or continuing right to or the  
12          amount of monthly insurance benefits under title II  
13          or benefits or payments under title VIII or XVI,  
14          that the person knows or should know is false or  
15          misleading;

16                  “(B) makes such a statement or representation  
17          for such use with knowing disregard for the truth;  
18          or

19                  “(C) omits from a statement or representation  
20          for such use, or otherwise withholds disclosure of, a  
21          fact which the individual knows or should know is  
22          material to the determination of any initial or con-  
23          tinuing right to or the amount of monthly insurance  
24          benefits under title II or benefits or payments under  
25          title VIII or XVI and the individual knows, or

1       should know, that the statement or representation  
 2       with such omission is false or misleading or that the  
 3       withholding of such disclosure is misleading,  
 4 shall be subject to”;

5               (C) by inserting “or each receipt of such  
 6       benefits while withholding disclosure of such  
 7       fact” after “each such statement or representa-  
 8       tion”;

9               (D) by inserting “or because of such with-  
 10       holding of disclosure of a material fact” after  
 11       “because of such statement or representation”;  
 12       and

13              (E) by inserting “or such a withholding of  
 14       disclosure” after “such a statement or rep-  
 15       resentation”.

16              (2) ADMINISTRATIVE PROCEDURE FOR IMPOS-  
 17       ING PENALTIES.—The first sentence of section  
 18       1129A(a) of the Social Security Act (42 U.S.C.  
 19       1320a–8a(a)) is amended—

20              (A) by striking “who” and inserting  
 21       “who—”; and

22              (B) by striking “makes” and all that fol-  
 23       lows through “shall be subject to” and inserting  
 24       the following:

1           “(1) makes, or causes to be made, a statement  
 2           or representation of a material fact, for use in deter-  
 3           mining any initial or continuing right to or the  
 4           amount of monthly insurance benefits under title II  
 5           or benefits or payments under title VIII or XVI,  
 6           that the person knows or should know is false or  
 7           misleading;

8           “(2) makes such a statement or representation  
 9           for such use with knowing disregard for the truth;  
 10          or

11          “(3) omits from a statement or representation  
 12          for such use, or otherwise withholds disclosure of, a  
 13          fact which the individual knows or should know is  
 14          material to the determination of any initial or con-  
 15          tinuing right to or the amount of monthly insurance  
 16          benefits under title II or benefits or payments under  
 17          title VIII or XVI and the individual knows, or  
 18          should know, that the statement or representation  
 19          with such omission is false or misleading or that the  
 20          withholding of such disclosure is misleading,  
 21          shall be subject to”.

22          (b) APPLICATION OF CIVIL MONEY PENALTIES TO  
 23          ELEMENTS OF CRIMINAL VIOLATIONS.—Section 1129(a)  
 24          of the Social Security Act (42 U.S.C. 1320a–8(a)), as  
 25          amended by subsection (a)(1), is amended—

1           (1) by redesignating paragraph (2) as para-  
2       graph (4);

3           (2) by redesignating the last sentence of para-  
4       graph (1) as paragraph (2) and inserting such para-  
5       graph after paragraph (1); and

6           (3) by inserting after paragraph (2) (as so re-  
7       designated) the following:

8       “(3) Any person (including an organization, agency,  
9       or other entity) who—

10           “(A) uses a social security account number that  
11       such person knows or should know has been as-  
12       signed by the Commissioner of Social Security (in an  
13       exercise of authority under section 205(c)(2) to es-  
14       tablish and maintain records) on the basis of false  
15       information furnished to the Commissioner by any  
16       person;

17           “(B) falsely represents a number to be the so-  
18       cial security account number assigned by the Com-  
19       missioner of Social Security to any individual, when  
20       such person knows or should know that such number  
21       is not the social security account number assigned  
22       by the Commissioner to such individual;

23           “(C) knowingly alters a social security card  
24       issued by the Commissioner of Social Security, or  
25       possesses such a card with intent to alter it;

1           “(D) knowingly displays, sells, or purchases a  
2           card that is, or purports to be, a card issued by the  
3           Commissioner of Social Security, or possesses such  
4           a card with intent to display, purchase, or sell it;

5           “(E) counterfeits a social security card, or pos-  
6           sesses a counterfeit social security card with intent  
7           to display, sell, or purchase it;

8           “(F) discloses, uses, compels the disclosure of,  
9           or knowingly displays, sells, or purchases the social  
10          security account number of any person in violation  
11          of the laws of the United States;

12          “(G) with intent to deceive the Commissioner of  
13          Social Security as to such person’s true identity (or  
14          the true identity of any other person) furnishes or  
15          causes to be furnished false information to the Com-  
16          missioner with respect to any information required  
17          by the Commissioner in connection with the estab-  
18          lishment and maintenance of the records provided  
19          for in section 205(c)(2);

20          “(H) offers, for a fee, to acquire for any indi-  
21          vidual, or to assist in acquiring for any individual,  
22          an additional social security account number or a  
23          number which purports to be a social security ac-  
24          count number; or

1           “(I) being an officer or employee of a Federal,  
 2           State, or local agency in possession of any individ-  
 3           ual’s social security account number, willfully acts or  
 4           fails to act so as to cause a violation by such agency  
 5           of clause (vi)(II) or (x) of section 205(c)(2)(C),  
 6           shall be subject to, in addition to any other penalties that  
 7           may be prescribed by law, a civil money penalty of not  
 8           more than \$5,000 for each violation. Such person shall  
 9           also be subject to an assessment, in lieu of damages sus-  
 10          tained by the United States resulting from such violation,  
 11          of not more than twice the amount of any benefits or pay-  
 12          ments paid as a result of such violation.”.

13          (c) CLARIFICATION OF TREATMENT OF RECOVERED  
 14          AMOUNTS.—Section 1129(e)(2)(B) of the Social Security  
 15          Act (42 U.S.C. 1320a–8(e)(2)(B)) is amended by striking  
 16          “In the case of amounts recovered arising out of a deter-  
 17          mination relating to title VIII or XVI,” and inserting “In  
 18          the case of any other amounts recovered under this sec-  
 19          tion,”.

20          (d) CONFORMING AMENDMENTS.—

21                 (1) Section 1129(b)(3)(A) of the Social Secu-  
 22                 rity Act (42 U.S.C. 1320a–8(b)(3)(A)) is amended  
 23                 by striking “charging fraud or false statements”.

24                 (2) Section 1129(c)(1) of the Social Security  
 25                 Act (42 U.S.C. 1320a–8(c)(1)) is amended by strik-



1       ing “and representations” and inserting “, represen-  
2       tations, or actions”.

3               (3) Section 1129(e)(1)(A) of the Social Security  
4       Act (42 U.S.C. 1320a–8(e)(1)(A)) is amended by  
5       striking “statement or representation referred to in  
6       subsection (a) was made” and inserting “violation  
7       occurred”.

8       (e) EFFECTIVE DATES.—

9               (1) IN GENERAL.—Except as provided in para-  
10      graph (2), the amendments made by this section  
11      shall apply with respect to violations of sections  
12      1129 and 1129A of the Social Security Act (42  
13      U.S.C. 1320–8 and 1320a–8a), as amended by this  
14      section, committed after the date of enactment of  
15      this Act.

16              (2) VIOLATIONS BY GOVERNMENT AGENTS IN  
17      POSSESSION OF SOCIAL SECURITY NUMBERS.—Sec-  
18      tion 1129(a)(3)(I) of the Social Security Act (42  
19      U.S.C. 1320a–8(a)(3)(I)), as added by subsection  
20      (b), shall apply with respect to violations of that sec-  
21      tion occurring on or after the effective date de-  
22      scribed in section 3(c).

1 **SEC. 9. CRIMINAL PENALTIES FOR THE MISUSE OF A SO-**  
2 **CIAL SECURITY NUMBER.**

3 (a) PROHIBITION OF WRONGFUL USE AS PERSONAL  
4 IDENTIFICATION NUMBER.—No person may obtain any  
5 individual’s social security number for purposes of locating  
6 or identifying an individual with the intent to physically  
7 injure, harm, or use the identity of the individual for any  
8 illegal purpose.

9 (b) CRIMINAL SANCTIONS.—Section 208(a) of the  
10 Social Security Act (42 U.S.C. 408(a)) is amended—

11 (1) in paragraph (8), by inserting “or” after  
12 the semicolon; and

13 (2) by inserting after paragraph (8) the fol-  
14 lowing:

15 “(9) except as provided in subsections (e) and  
16 (f) of section 1028A of title 18, United States Code,  
17 knowingly and willfully displays, sells, or purchases  
18 (as those terms are defined in section 1028A(a) of  
19 title 18, United States Code) any individual’s social  
20 security account number without having met the  
21 prerequisites for consent under section 1028A(d) of  
22 title 18, United States Code; or

23 “(10) obtains any individual’s social security  
24 number for the purpose of locating or identifying the  
25 individual with the intent to injure or to harm that

1 individual, or to use the identity of that individual  
 2 for an illegal purpose;”.

3 **SEC. 10. CIVIL ACTIONS AND CIVIL PENALTIES.**

4 (a) CIVIL ACTION IN STATE COURTS.—

5 (1) IN GENERAL.—Any individual aggrieved by  
 6 an act of any person in violation of this Act or any  
 7 amendments made by this Act may, if otherwise per-  
 8 mitted by the laws or rules of the court of a State,  
 9 bring in an appropriate court of that State—

10 (A) an action to enjoin such violation;

11 (B) an action to recover for actual mone-  
 12 tary loss from such a violation, or to receive up  
 13 to \$500 in damages for each such violation,  
 14 whichever is greater; or

15 (C) both such actions.

16 It shall be an affirmative defense in any action  
 17 brought under this paragraph that the defendant  
 18 has established and implemented, with due care, rea-  
 19 sonable practices and procedures to effectively pre-  
 20 vent violations of the regulations prescribed under  
 21 this Act. If the court finds that the defendant will-  
 22 fully or knowingly violated the regulations prescribed  
 23 under this subsection, the court may, in its discre-  
 24 tion, increase the amount of the award to an amount

1 equal to not more than 3 times the amount available  
2 under subparagraph (B).

3 (2) STATUTE OF LIMITATIONS.—An action may  
4 be commenced under this subsection not later than  
5 the earlier of—

6 (A) 5 years after the date on which the al-  
7 leged violation occurred; or

8 (B) 3 years after the date on which the al-  
9 leged violation was or should have been reason-  
10 ably discovered by the aggrieved individual.

11 (3) NONEXCLUSIVE REMEDY.—The remedy pro-  
12 vided under this subsection shall be in addition to  
13 any other remedies available to the individual.

14 (b) CIVIL PENALTIES.—

15 (1) IN GENERAL.—Any person who the Attor-  
16 ney General determines has violated any section of  
17 this Act or of any amendments made by this Act  
18 shall be subject, in addition to any other penalties  
19 that may be prescribed by law—

20 (A) to a civil penalty of not more than  
21 \$5,000 for each such violation; and

22 (B) to a civil penalty of not more than  
23 \$50,000, if the violations have occurred with  
24 such frequency as to constitute a general busi-  
25 ness practice.

1           (2) DETERMINATION OF VIOLATIONS.—Any  
 2 willful violation committed contemporaneously with  
 3 respect to the social security numbers of 2 or more  
 4 individuals by means of mail, telecommunication, or  
 5 otherwise, shall be treated as a separate violation  
 6 with respect to each such individual.

7           (3) ENFORCEMENT PROCEDURES.—The provi-  
 8 sions of section 1128A of the Social Security Act  
 9 (42 U.S.C. 1320a–7a), other than subsections (a),  
 10 (b), (f), (h), (i), (j), (m), and (n) and the first sen-  
 11 tence of subsection (c) of such section, and the pro-  
 12 visions of subsections (d) and (e) of section 205 of  
 13 such Act (42 U.S.C. 405) shall apply to a civil pen-  
 14 alty action under this subsection in the same man-  
 15 ner as such provisions apply to a penalty or pro-  
 16 ceeding under section 1128A(a) of such Act (42  
 17 U.S.C. 1320a–7a(a)), except that, for purposes of  
 18 this paragraph, any reference in section 1128A of  
 19 such Act (42 U.S.C. 1320a–7a) to the Secretary  
 20 shall be deemed to be a reference to the Attorney  
 21 General.

22 **SEC. 11. FEDERAL INJUNCTIVE AUTHORITY.**

23       In addition to any other enforcement authority con-  
 24 ferred under this Act or the amendments made by this  
 25 Act, the Federal Government shall have injunctive author-

1 ity with respect to any violation by a public entity of any  
2 provision of this Act or of any amendments made by this  
3 Act.



**Calendar No. 5**

108TH CONGRESS  
1ST SESSION

**S. 228**

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**A BILL**

To amend title 18, United States Code, to limit the misuse of social security numbers, to establish criminal penalties for such misuse, and for other purposes.

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JANUARY 29, 2003

Read the second time and placed on the calendar